PROGRAM:

Assessment Services

PROGRAM ELEMENT:

Adult Evaluation and Review Services (AERS)

PROGRAM MISSION:

To provide assessment, care planning, and short-term case management to the frail elderly and to Montgomery County adults with disabilities age 18 and older who are at risk of institutionalization

COMMUNITY OUTCOMES SUPPORTED:

• Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of elderly and disabled adults who remain safely in the community after receiving services	81	81	78	80	82	80
Percentage of elderly and disabled adults who take their medications safely after receiving services	73	73	75	75	83	80
Service Quality:						
Average number of days to initiate cases ^a	3.4	4.5	5.9	6.5	5.3	6.5
Average monthly number of cases per staff member ^b	24.4	26.8	24.7	25.0	23.0	25.0
Efficiency:						
Average cost per evaluation (\$)	938	904	°1,326	1,144	1,047	1,060
Workload/Outputs:						
Number of clients evaluated	724	788	^c 684	800	874	900
Number of clients linked to community resources	703	752	°653	720	825	770
Number of clients given medication education	584	600	°522	640	716	690
Inputs:						
Expenditures (\$000)	679	712	^d 907	915	915	°954
Workyears	9.2	9.8	^d 11.0	11.0	11.0	°10.0
Notes:						

Notes:

EXPLANATION:

Nationally, the proportion of older adults with disabilities living in nursing homes rises with increasing levels of disability. However, over half a million older adults can still remain at home with access to informal and/or formal community resources. A lack of access to community resources is a strong indicator for nursing home admission for these individuals. Studies have shown that for each person in a nursing home, there are between one and three equally disabled persons living in the community. Access to informal and/or formal resources is a major reason why an individual can remain safely in the community.

Studies have also shown that a key factor affecting the need for nursing home admissions is the ability to manage medication. Drug toxicity is common among the elderly and contributes to as many as 10% of hospital admissions. Adverse reactions to medications are two to three times more common in the elderly than in younger adults. The elderly are often prescribed multiple medications (sometimes by several physicians) with complex dosage schedules. One-third to one-half of the elderly do not comply with prescribed medication regimens. Again, access to informal and formal resources/supports can enable an individual to take medications safely and to remain in the community.

Adult Evaluation and Review Services (AERS) is required by State law to conduct a comprehensive pre-admission evaluation of any adult at risk for nursing home placement. A multi-disciplinary evaluation is conducted to identify services available to help the individual remain in the community or in the least restrictive safe environment while functioning at the highest possible level of independence and personal well-being.

Social work staff formerly assigned to Adult Protective Services (APS) and Social Services to Adults (SSTA) have been assigned to the Medicaid Waiver to handle the larger-than-anticipated growth in that program. To ensure the safety of vulnerable elders and to provide continuity of service in the face of the reductions in workyears, staff from other units in Aging and Disability Services have been rotated as needed to handle cases in APS and SSTA. AERS staff are assuming a different level/type of interaction with clients, one involving less case management interaction. Consequently, more clients will be served, but each client will be receiving less staff time than in the previous model of care delivery. In FY04, close to 800 clients were evaluated. This was an increase of about 200 evaluations over the number completed in FY03. There were increases in both the percentage of individuals served remaining safely in community and those taking their medications safely in FY04. This probably due to the greater number of clients enrolled into the Medicaid Waiver program who are now receiving Waiver services, including medication administration.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Housing Opportunities Commission, Maryland Department of Human Resources, Maryland Department of Health and Mental Hygiene, State Office on Aging, Social Services Administration, Rock Creek Foundation, Alzheimer's Disease and Related Disorders Association of Greater Washington, Association of Retarded Citizens, Centers for the Handicapped, Inc., non-profit organizations.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 14-10, 10-07, 19-347 and 27-35, 4-301, 708, 13-709, COMAR 10.09.30, Annotated Code of Maryland 15-301, COMAR Title 07, Subtitle 06, Chapter 13.

^aEffective October, 2002, Adult Evaluation and Review Services (AERS) staff handle Medical Assistance Waiver for Older Adults assessments, which have a 10 day response time standard. The State AERS standard is 6 days.

^bThis program refers routine cases to contractors and assigns the most complex cases and most vulnerable clients to AERS assessment staff. This decision was made to bring the unit into compliance with the State's 25:1 caseload ratio.

^cIn FY03, due to budget-related staff reductions, fewer cases were referred to AERS for assessment.

^dAs a result of a reduction in State funding and the resultant re-allocation of staff between programs, a new methodology for calculating workyears was adopted starting in FY03.

^eFY05 expenditure and workyear adjustments are due to program realignment/reorganization.

PROGRAM:

Assessment Services

PROGRAM ELEMENT:

Adult Protective Services (APS)

PROGRAM ELEMENT MISSION:

To provide evaluative, transitional, and social services to the frail elderly and adults with disabilities in order to reduce the risk of abuse, neglect, and exploitation

COMMUNITY OUTCOMES SUPPORTED:

· Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of cases re-opened within six months	6.7	6.0	6.0	8.0	3.0	7.0
Service Quality:						
Average time to initiate case (days) (State standard = 5 days)	3.5	3.6	3.6	3.5	3.2	3.5
Average time to complete an investigation ^a (days) (State standard = 30 days)	25	26	27	25	25	25
Efficiency:						
Average cost per screening (\$)	1,541	1,151	1,536	1,425	1,684	1,324
Average number of reports investigated per worker per month	7.0	8.3	8.0	8.0	7.0	8.0
Average protection caseload ratio (cases per staff member) per month	20:1	26:1	25:1	25:1	29:1	20:1
Workload/Outputs:						
Number of abuse and neglect reports screened ^b	449	557	521	500	487	525
Number of investigations conducted/completed ^a	450	538	481	545	484	550
Number of cases receiving continuing services	499	515	507	520	523	520
Inputs: ^c						
Expenditures (\$000)	692	641	800	820	820	695
Workyears	9.5	9.1	9.0	9.0	9.0	7.3
Notoe				-		

Notes:

EXPLANATION:

Adult Protective Services (APS) provides evaluative, transitional, and social services to the frail elderly and adults with disabilities when suspected abuse, neglect, self-neglect, or exploitation is reported. In Montgomery County, the majority (55%) of APS referrals and investigations are related to self-neglect among the elderly. Self-neglect occurs most frequently among persons over age 85 and among mentally disabled persons living alone who are no longer capable of independent living.

In Montgomery County, cases are consistently initiated and completed in less time than the State standard of 5 days. The average was 3.2 days in FY04. In addition, the percentage of cases re-opened within six months declined to 3% in FY04. In FY04, the percentage of cases investigated for neglect increased from 14% to 16%. Additionally, investigations for abuse increased from 8% to 12% for elderly residents. These increases are due to increased collaboration between APS investigators and the criminal justice system. Investigations for financial exploitation have remained at 11%.

Conversely, the decline in investigations for self-neglect investigations can be attributed to the increasing number of high risk cases for neglect that were handled by Medicaid Waiver staff rather than by APS staff. The waiver program was designed to serve individuals at immediate risk of nursing home placement. These individuals tend to be some of the most vulnerable in the community, and are also at heightened risk for self-neglect. In FY03 and FY04, there was a large investment in screenings of potential waiver eligible clients, as the State had implemented a first-come first-served protocol. Medicaid Waiver (MAW) assessments may, in part, have interceded and addressed client issues that would otherwise have developed into APS self-neglect investigations. The State has now placed a cap on MAW approvals, and as a result the number of new MAW assessments has declined sharply. It is projected that this will lead to an upswing in new self-neglect cases in FY05 and future years.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: County Attorney, Montgomery County Fire and Rescue Service, Police, Montgomery County Public Schools, Housing Opportunities Commission, Maryland Department of Human Resources, Maryland Department of Health and Mental Hygiene, Maryland Developmental Disabilities Administration, District Court, State's Attorney, Circuit Court, non-profit organizations, abused persons programs, Attorney General's Office.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 14-10, 10-07, 19-347, 27-35, 4-301, 13-708, 13-709.

^aAn APS investigation can involve the following staff activities: multiple home visits; consultation with family and other appropriate parties (neighbors, police, physicians, etc.); case record documentation; police reports; court presentation; collaboration with public and private organizations to ensure safe plans, etc.

^bThe number of abuse and neglect reports screened includes reports screened at intake, cases initially screened under another agency code and converted to Adult Protective Services, and Guardianships taken in directly to the Guardianship Unit.

^cBecause of a reduction in State funding and the resulting re-allocation of staff between programs, a new methodology for calculating workyears was adopted beginning in FY03. The FY05 program staff and expenditure reductions reflect realignment/reorganization.

PROGRAM:

PROGRAM ELEMENT:

Assessment Services

Social Services to Adults (SSTA)

PROGRAM MISSION:

To protect the frail elderly and adults with disabilities from abuse and neglect by providing them with evaluative, transitional, and social services that allow them to remain safely in the community

COMMUNITY OUTCOMES SUPPORTED:

- · Children and vulnerable adults who are safe
- · Caring, thriving communities

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of clients who remain safely in the community	NA	NA	NA	NA	100	TBD
after receiving services ^a						
Service Quality:						
Average number of days to initiate cases ^b	NA	NA	NA	TBD	4.9	TBD
Efficiency:						
Average cost per assessment (\$)	NA	NA	1,148	1,163	886	644
Average number of assessments per worker per month	NA	7	9	8	8	8
Average number of continuing cases per staff member ^c	NA	NA	21:1	25:1	25:1	28:1
Workload/Outputs:						
Number of service requests received	NA	521	^e 450	450	^f 625	600
Number of assessments conducted	NA	457	^e 400	400	525	525
Number of cases referred to continuing services	NA	186	^e 120	60	138	90
Inputs:	·					
Expenditures (\$000) ^d	NA	NA	459	465	465	338
Workyears ^d	NA	NA	5.5	5.5	5.5	3.5

Notes:

EXPLANATION:

Social Services to Adults (SSTA) is the Maryland Department of Human Resources' program for at-risk frail, elderly, and disabled adults 18 years and older. The services are both preventive and voluntary in nature. Recipients receive assessment, care planning, and short-term case management services designed to achieve or maintain self-sufficiency, provide economic support, and prevent maltreatment and inappropriate institutionalization. Individuals with continued high need for services at the end of the assessment period are referred to SSTA Continuing.

Social work staff formerly assigned to Adult Protective Services (APS) and SSTA have been re-assigned to the Medicaid Waiver to handle the larger-than-anticipated growth in that program. To ensure the safety of vulnerable elders and to provide continuity of service in the face of the reductions in workyears, staff from other units in Aging and Disability Services have been rotated as needed to handle cases in APS and SSTA.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Housing Opportunities Commission, Crisis Center, Income Supports, Social Security Administration, Disability Entitlement Advocacy Program, Medical Assistance Personal Care Provider Agency, Manna, Community Ministries, mental health providers, community health clinics, non-profit organizations, homeless advocates.

MAJOR RELATED PLANS AND GUIDELINES: COMAR Title 07.06.13.

^aNow defined as those cases seen in Assessment Services - Social Services to Adults (SSTA) which do not wind up as open cases in Adult Protective Services within the same fiscal year.

^bState standard = 10 days.

^cState standard = 25:1.

^dDue to a reduction in State funding and the resulting re-allocation of staff between programs, a new methodology for calculating workyears was adopted beginning in FY03. FY05 workyear and expenditure reductions reflect program realignment/reorganization. ^eEstimates.

¹Includes individuals placed on the waiting list.

PROGRAM:

PROGRAM ELEMENT:

Assisted Living Services

Adult Foster Care

PROGRAM MISSION:

To provide protective living environments for the frail elderly and adults with disabilities, using adult foster care and small group homes

COMMUNITY OUTCOMES SUPPORTED:

- · Children and adults who are physically and mentally healthy
- Children and vulnerable adults who are safe
- Individuals and families achieving their maximum level of self-sufficiency

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of adults residing in foster care or group homes six months after placement	93	96	95	95	96	95
Percentage of adults residing in foster care or group homes twelve months after placement	90	96	93	90	93	90
Service Quality:						
Percentage of residents satisfied with placement	NA	NA	86	85	100	90
Efficiency:						
Average annual cost per resident (\$)	6,268	^a 9,717	9,023	9,411	9,358	9,137
Workload/Outputs:						
Number of clients receiving case management placement in Adult Care families and group homes	190	^b 164	177	175	176	175
Inputs:		-				
Expenditures (\$000)	1,191	^a 1,504	1,597	1,647	1,647	^c 1,599
Workyears	7.6	9.3	9.6	9.6	9.6	^c 7.4

Notes:

^aCosts increased in FY02 for two reasons: a higher percentage of customers had special mental health needs, which require additional services to maintain placement, and the expenditure total was recalculated to include personnel expenses.

EXPLANATION:

Adult foster care provides supervised living and assistance to disabled adults and frail elders. Studies of adult foster care demonstrate that it improves the resident's quality of life. Clients are referred because of mental or physical disability, abuse and neglect, or inability to live independently in the community. Assistance allows them to remain in the community as long as possible. The decision to place a client in either adult foster care or a group home is based on whether a client would do better living in a family home setting or with a small group of peers. Each resident receives an individual care plan with goals to ensure safety, health, and maximum self-sufficiency. Adult foster care homes and group homes are now licensed by the State as "assisted living."

Case management services are essential to enabling vulnerable adults to remain in permanent and stable housing. Placement with a committed care provider and social work case management of each resident contribute to the success of care and placement. Case managers certify and monitor the adult foster care homes and monitor the client's care in group homes. They also help arrange needed services such as adult day care, occasional in-home aide services, job support, help in paying bills, and training for both providers and residents. Case managers also provide support to the caregivers and add resources to help prevent caregiver burnout.

Although the initial adjustment to assisted living may be difficult, clients typically experience an improved quality of life which is reflected in the 100% satisfaction rating in the surveys completed in FY04. Due to careful matching of clients and care providers and the ongoing monitoring by experienced social workers/case managers, placements tend to be relatively stable. In FY04, 96% of clients remained in placements at least 6 months and 93% for 12 months.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Department of Health and Mental Hygiene, Department of Disability Administration, Office on Aging, Social Security Administration, Department of Public Works and Transportation, Housing Opportunities Commission, Department of Housing and Community Affairs, Montgomery County Commission for People with Disabilities, Montgomery Commission on Aging, Montgomery County Fire and Rescue Service, Montgomery County Police, day care providers, group home providers, non-profit organizations.

MAJOR RELATED PLANS AND GUIDELINES: COMAR Title 07, Subtitle 06, Chapters 15 and 16; COMAR Title 10, Subtitle 607, Chapter 14.

^bThe number of clients decreased in FY02 due to the transfer of residents to the Medical Assistance Waiver for Older Adults.

^cFY05 expenditure and workyear reductions reflect program realignment/reorganization.

PROGRAM:

PROGRAM ELEMENT:

Assisted Living Services; Group Residential and Vocational Services

Group Home Subsidy Program and Handicapped Rental Assistance Program

PROGRAM MISSION:

To ensure the safety of frail seniors and individuals with disabilities by providing safe and supportive group home placements in the community

COMMUNITY OUTCOMES SUPPORTED:

- · Children and vulnerable adults who are safe
- Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES	FY01	FY02	FY03	FY04	FY04	FY05
	ACTUAL	ACTUAL	ACTUAL	BUDGET	ACTUAL	APPROVED
Outcomes/Results:						
Percentage of clients remaining in a protected	NA	NA	96	95	94	95
living situation						
Percentage of community vendors willing to	NA	NA	100	98	98	100
continue to accept clients from the						
Department of Health and Human Services						
Service Quality:						
Percentage of clients satisfied with placement ^a	NA	NA	NA	NA	NA	95
Efficiency:						
Average cost per client (\$)	NA	NA	3,282	3,378	3,296	3,097
Workload/Outputs:			· · · · · · · · · · · · · · · · · · ·	•		
Number of clients served	326	310	333	320	324	320
Number of new group home facilities willing to	2	6	4	6	8	6
accept Department of Health and Human						
Services referrals						
Inputs:						
Expenditures (\$000)	NA	NA	1,095	1,068	1,068	^b 991
Workyears	1.0	1.0	0.5	0.5	0.5	0.5

Notes:

EXPLANATION:

The Group Home Subsidy Program (GHSP) and the Handicapped Rental Assistance Program (HRAP) provide subsidies to community providers on behalf of low-income disabled clients in order to provide low-cost alternatives to nursing home placement. GHSP provides subsidies to clients age 62 and over who are residing in group homes and at risk for nursing home placement. HRAP provides rental assistance to chronically mentally ill clients who are at risk of institutionalization. Health and Human Service staff must work with providers to persuade them to accept Department of Health and Human Services clients because, despite the fact that providers receive a client payment plus a subsidy, the payments are still often below market rates for the services provided.

Although group home residence presents many challenges to clients and care providers, there is a high rate of stability in placements, which is reflected by 94% remaining in placement in FY04. Despite the desire by care providers to obtain private pay clients and higher subsidy rates, 98% of the vendors continued to accept our clients, and eight new vendors joined the program in FY04.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: ARC of Montgomery County, Family Services Agency, Centers for the Handicapped, Full Citizenship of Maryland, Jewish Foundation for Group Homes, St. Luke's, Inc., St. Mark's House, Threshold Services, Maryland Department of Human Resources.

MAJOR RELATED PLANS AND GUIDELINES: County Code 41A-6.

^aAn instrument to measure customer satisfaction is being developed and will be implemented in FY05.

^bReflects a reduction in the Group Senior Assisted Housing Grant.

PROGRAM:

PROGRAM ELEMENT:

Community/Nursing Home Medical Assistance and Outreach

Long Term Care

PROGRAM MISSION:

To authorize Medical Assistance benefits for the aged, blind, and disabled who reside in institutions and group homes

COMMUNITY OUTCOMES SUPPORTED:

- · Children and adults who are physically and mentally healthy
- · Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:	AOTOAL	AOTOAL	MOTOME	DODGET	AOTOAL	7.1.11GVZB
Number of adults receiving Medical	2,348	2,347	2,224	2,400	2,086	2,400
Assistance through the program						
Percentage of applicants who receive	NA	80	88	88	89	88
Medical Assistance						
Service Quality:						
Percentage of applications processed	28	45	80	97	97	97
within 30 days						
Efficiency:						
Average cost per screening (\$)	NA	120	127	139	151	138
Workload/Outputs:						
Number of customers screened	NA	5,280	5,840	6,000	5,530	6,200
Number of redetermination cases	NA	NA	1,314	1,400	1,838	1,500
initiated ^a						
Inputs:						
Expenditures (\$000)	631	631	740	835	835	858
Workyears	10.0	11.8	12.0	13.7	13.7	13.7

Notes:

^aMedical Assistance long-term clients must have eligibility redeterminations every 12 months. Data are tracked by the State CIS/CARES system.

EXPLANATION:

The Long Term Care Medical Assistance Program is a State-mandated, fully funded Federal benefit for eligible recipients. The program provides customers who are both financially eligible and medically fragile with a way to pay for the cost of care in a nursing home facility. By helping to make certain that its customers receive appropriate medical treatment, shelter, and dietary support, the program helps to ensure that these individuals are safe. The program is operated by the County and provides specialized staff to assist individuals in completing the application and eligibility process.

The FY04 improvement in the processing of applications within 30 days was due to multiple changes in the organizational structure of the unit. First, it was recognized that the supervisory span of control was too large for the number of staff and workload, so an additional supervisor was hired. In addition, workers were divided into specialized teams to handle new vs. re-determination applications. The improved supervisory oversight and workload specialization combined to improve service quality.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Centers for Medicare and Medicaid Services (formerly the Health Care Financing Administration), Maryland Department of Health and Mental Hygiene, Social Security Administration, State Pharmacy Assistance Program.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 10.09.24.

Aging and Disability Services

PROGRAM:

Community/Nursing Home Medical Assistance and Outreach

Medical Assistance Outreach

PROGRAM ELEMENT:

PROGRAM MISSION:

To authorize Medical Assistance benefits for the aged, blind, and disabled who reside in the community, hospital patients, and patients of the Department of Health and Human Services' STD/HIV clinic

COMMUNITY OUTCOMES SUPPORTED:

- Children and adults who are physically and mentally healthy
- Children and vulnerable adults who are safe
- Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Number of adults receiving Medical Assistance through the program	NA	NA	3,400	3,500	3,749	3,800
Total Medical Assistance dollars provided to clients (\$ millions)	9.2	14.2	17.2	18.1	14.6	19.6
Average Medical Assistance payment per customer served (\$)	NA	NA	5,059	5,000	^a TBD	5,500
Percentage of applicants who receive Medical Assistance	NA	NA	46	50	78	50
Service Quality:						
Percentage of applications processed within 30 days	58	75	92	95	98	97
Efficiency:					,	
Average cost per screening (\$)	339	213	189	147	138	156
Workload/Outputs:	***					
Number of customers screened	1,860	2,964	3,917	5,683	6,049	5,500
Inputs:						
Expenditures (\$000)	631	631	740	835	835	858
Workyears	10	12	12	14	14	14
Notos:						

Notes:

EXPLANATION:

Medical Assistance Outreach is a unit comprised of Medical Assistance specialists in Montgomery County hospitals and clinics. These specially trained staff assist with the application and eligibility requirements for Medical Assistance Program benefits. The workers' salaries are paid by the five hospitals and three clinics (with Federal matching dollars). The workers assist uninsured and self-pay Montgomery County hospital patients in receiving Medical Assistance Program benefits to pay the medical bills they have incurred at the hospitals and clinics. The Medical Assistance Program reimburses the hospitals for the treatment provided. In FY03, an outreach worker was added to the Holy Cross Hospital Clinic, which led to a dramatic increase in Medical Assistance dollars obtained. The decrease in "total Medical Assistance dollars to clients" in FY04 is an artifact of the process by which benefits to County citizens are tracked and does not represent an actual decline in services to customers. (In FY04, an outreach worker position was vacant for several months, and as a result applications were re-routed, so funds could not be tracked on the program level.)

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Centers for Medicare and Medicaid Services (formerly the Health Care Financing Administration), Maryland Department of Health and Mental Hygiene, Montgomery County Department of Recreation, Social Security Administration, State Pharmacy Assistance Program, Hebrew Home of Greater Washington, Montgomery Village Care and Rehabilitation, Holy Cross Hospital, Suburban Hospital, Montgomery General Hospital.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 10.09.24.

^a Data not yet available from Maryland Department of Human Resources.

PROGRAM:

PROGRAM ELEMENT:

Continuing Case Management

Adult Protective Services (APS)

PROGRAM MISSION:

To assist clients in securing the services needed to ensure that standards of health, safety, and well-being are met; to prevent or lessen the likelihood of abuse, self-neglect, or exploitation; to provide for the least restrictive and least intrusive mode of service intervention; and to ensure that the goals of the client's service plan are being accomplished

COMMUNITY OUTCOMES SUPPORTED:

· Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of clients for whom no new APS	99	99	99	99	99.9	99
investigation is required						
Service Quality:						
Average monthly caseload per case manager	25:1	23:1	25:1	25:1	25:1	25:1
Efficiency:						
Average cost per client (\$)	1,154	1,151	1,140	1,016	1,132	1,340
Workload/Outputs:						
Number of clients receiving continuing adult	390	516	507	500	523	500
protective services						
Inputs:						
Expenditures (\$000)	450	594	^a 578	592	592	⁶ 670
Workyears	5.6	6.6	^a 7.8	7.8	7.8	^b 6.1

Notes:

EXPLANATION:

Program services are provided to clients who are determined by investigation to be at-risk, who acknowledge a risk or need for services, and who have the capacity and willingness to agree to and participate in a service plan that affords them protection from neglect, abuse, or exploitation, or to mitigate the effects of prior abuse, self-neglect, neglect, or exploitation. This program is voluntary, and the primary service is case management, including ongoing assessment, service planning, linking with resources, monitoring the service plan, and advocating on behalf of the client.

Social work staff formerly assigned to Adult Protective Services (APS) and Social Services to Adults (SSTA) have been assigned to the Medicaid Waiver to handle the larger-than-anticipated growth in that program. To ensure the safety of vulnerable elders and to provide continuity of service in the face of the reductions in workyears, staff from other units in Aging and Disability Services have been rotated as needed to handle cases in APS and SSTA. In FY04, Adult Protective Services provided continuing case management services for 523 vulnerable adults. Of these, 99.9% did not require a new APS investigation.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: County Attorney, Montgomery County Fire and Rescue Service, Police, Montgomery County Public Schools, Housing Opportunities Commission, Maryland Department of Human Resources, Maryland Department of Health and Mental Hygiene, Maryland Developmental Disabilities Administration, District Court, State's Attorney, non-profit organizations, abused persons programs.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 14-10, 10-07, 19-347 and 27-35, 4-301, 13-708, 13-709.

^aBecause of a reduction in State funding and the resulting re-allocation of staff between programs, a new methodology for calculating workyears was adopted beginning in FY03.

^bFY05 staff and expenditure allocations reflect program realignment/reorganization.

PROGRAM:

PROGRAM ELEMENT:

Continuing Case Management

Public Guardianship Program

PROGRAM MISSION:

To provide surrogate decision making and case management services to disabled adults when appointed by the Circuit Court as their guardian

COMMUNITY OUTCOMES SUPPORTED:

· Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of clients ^a for whom the Adult Public Guardianship Review Board (APGRB) concurs with the continued need for	NA	100	100	95	100	95
a public guardian						
Percentage of clients for whom the APGRB concurs with the care plan recommended by the Guardianship Program	NA	100	100	90	100	90
Service Quality:						
Average number of visits to clients per month	66	65	64	65	70	65
Percentage of court-appointed attorneys reporting satisfaction with guardianship services provided to clients	NA	NA	100	85	90	85
Efficiency:						
Average cost per client (\$)	4,315	3,897	4,705	4,111	4,295	4,967
Workload/Outputs:						
Number of guardianship clients	73	78	78	90	88	90
Number of APGRB hearings	101	102	93	115	107	115
Average number of guardianship clients per month	59	57	61	70	64	70
Inputs:						
Expenditures (\$000)	315	304	367	378	378	447
Workyears	3.9	3.2	3.9	4.5	4.5	4.0
Notes:						

Notes:

EXPLANATION:

The Guardianship Program was authorized by Maryland Law in 1977 and is part of a statewide system of Adult Protective Services designed to provide adults who lack the physical or mental capacity to care for their basic needs with services sufficient to protect their health, safety, and welfare. A guardian of a person shall be appointed if the court determines, from clear and convincing evidence, that the person lacks sufficient understanding or capacity to make or communicate responsible decisions concerning himself or herself, and no less restrictive form of intervention is available which is consistent with the person's welfare and safety.

A public guardian is named only as a last resort and when the disabled person has no relative or friend willing and able to be the guardian. The guardian has all the rights, duties, and responsibilities of a parent to a child, and it is the responsibility of the guardian to ensure that appropriate care is provided to the disabled person. The guardian has the duty to assist the disabled person with living in the least restrictive environment with the highest quality of life possible. This usually entails making decisions regarding living arrangements, medical care, and home care services. Institutionalization is the last resort and is used only if the supportive systems provided are not sufficient to sustain the elderly/disabled person in the community. There are no funds within the program to provide direct services.

The Adult Public Guardianship Review Board is appointed by the County Executive and reviews all regular public guardianship cases every six months. Every client is reviewed in person annually; he/she usually attends the hearing and is always represented by an attorney. A July 2004 GAO Report on Guardianship recommended increased oversight of guardianship after finding that although statutes generally provide for some oversight, the procedures for implementing these laws vary considerably. The Adult Public Guardianship Review Board is a level of scrutiny for public guardianship clients that is above and beyond the typical court review. The Adult Public Guardianship Review Board makes recommendations to the court as to how the care plan for each client should be modified, if needed, and whether or not the guardianship should be continued. This review mechanism, which does not exist in every state or in every Maryland jurisdiction, has been noted as a national model.

The fact that Montgomery County's adult public guardianship program has achieved concurrence by the Adult Public Guardianship Review Board in 100% of the cases reviewed speaks to the high quality of service provided by program staff. This high level of concurrence is reportedly unusual in other comparable Maryland jurisdictions.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Maryland Departments of Aging, Human Resources, and Health and Mental Hygiene; Montgomery County Attorney and private attorneys; Circuit Court; housing, health care, and private service providers.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 07.06.14, COMAR 07.06.13, COMAR 07.03.07, COMAR 07.06.12, Annotated Code of Maryland, Estates and Trusts Article, Title 13, Subtitle 1, 13-101; Subtitle 7, 13-704 et seq., Maryland Rules of Procedures, R70, Memorandum of Understanding between Department of Human Resources and Office on Aging, re: Adult Protective Services; Annotated Code, Family Law Article, Title 14, Subtitle 1, 14-101 et seq. and Subtitle 2, 14-201 et seq.; Article 27, Subtitle 35 B, Abuse of Vulnerable Adults.

^a"Client" refers to a ward of the State.

PROGRAM:

Continuing Case Management

PROGRAM ELEMENT:

Social Services to Adults (SSTA)

PROGRAM MISSION:

To ensure that clients receive protection and other services to prevent abuse, neglect, self-neglect, exploitation, or inappropriate institutionalization

COMMUNITY OUTCOMES SUPPORTED:

· Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES	FY01	FY02	FY03	FY04	FY04	FY05
PROGRAM MEASURES	ACTUAL	ACTUAL	ACTUAL	BUDGET	ACTUAL	APPROVED
Outcomes/Results:						
Percentage of clients with low to moderate risk of neglect or	NA	NA	NA	NA	52	66
self-neglect or abuse ^a						
Percentage of clients with the level of services they need ^a	NA	NA	NA	NA	82	85
Percentage of clients continuing to live in the community one year after service is initiated	NA	NA	NA	89	61	75
Service Quality:						
Percentage of clients reporting satisfaction with services ^a	NA	NA	NA	NA	84	90
Average caseload (cases per staff member)	54:1	66:1	52:1	50:1	45:1	48:1
(State standard is 50:1)						
Efficiency:						
Average cost per client served (\$)	1,367	^b 2,032	3,142	3,055	3,303	2,285
Workload/Outputs:						
Number of visits with clients	1,459	1,363	1,668	1,590	921	1,000
Number of services in place for clients ^a	NA	NA	NA	NA	4	5
Number of clients served	542	595	416	400	370	400
Inputs: ^b						
Expenditures (\$000)	741	1,209	1,307	1,222	1,222	^c 914
Workyears	10.0	9.0	8.0	8.3	8.3	8.3
Notes:						

Notes:

EXPLANATION:

This program provides case management services to seniors and adults with physical or mental disabilities to prevent abuse, neglect, self-neglect, exploitation, or inappropriate institutionalization. There is a direct correlation between receiving case management services and delaying institutionalization.

While the need for assistance is quite low among the elderly at age 65, by age 85 many need some assistance if they are to continue to live in the community. Research has demonstrated that the difference between needing and not needing a nursing home placement is contingent upon the availability of a social support system. By helping to keep frail elderly clients and persons with chronic disabilities in the community, case management services also help to keep down the public costs of nursing home placements.

One of the consequences of advanced age is diminished functional capacity associated which chronic disease conditions. Often the chronicity of an illness impacts an individual's ability to perform basic self-care activities such as dressing, bathing, eating, and toileting, as well as tasks that maintain a household, such as money management, shopping, meal preparation, and home maintenance.

In FY04, Social Services To Adults (SSTA) social work staff continued to adjust to staff reassignments to the Medicaid Waiver program to handle the growth in that program. To ensure the safety of vulnerable elders and to provide continuity of service, SSTA staff and staff from other units in Aging and Disability Services have been rotated as needed to handle cases in Adult Protective Services and SSTA. A quality of service survey mailed to all clients had a 33% return rate, with 84% of the respondents indicating they were satisfied or very satisfied with their service.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Adult day care centers, Housing Opportunities Commission, hospitals and physicians, mental health providers, Social Security Administration, homeless advocates, home care agencies, Manna, Maryland Department of Human Resources, Developmental Disabilities Administration, Rep Payee Program, Friendly Visitor Program.

MAJOR RELATED PLANS AND GUIDELINES: COMAR Title 07, Subtitle 06, Chapter 13.

^aNew measures implemented in FY04.

^bBeginning in FY02, expenditures include personnel and operating costs; previously, only personnel costs were shown. As a result of a reduction in State funding and the resulting re-allocation of staff between programs, a new methodology for calculating workyears was adopted beginning in FY03.

[°]FY05 expenditure reductions reflect program realignment/reorganization.

Aging and Disability Services

PROGRAM:

PROGRAM ELEMENT:

Group Residential and Vocational Services

Developmental Disabilities Supplement - Residential and Day Services^a

PROGRAM MISSION:

To provide residential housing and supported employment for developmentally disabled citizens to maximize their self-sufficiency and involvement in the community

COMMUNITY OUTCOMES SUPPORTED:

- Children and vulnerable adults who are safe
- Individuals and families achieving their maximum level of self-sufficiency

PROGRAM MEASURES	FY01	FY02	FY03	FY04	FY04	FY05
	ACTUAL	ACTUAL	ACTUAL	BUDGET	ACTUAL	APPROVED
Outcomes/Results:						
Percentage of adults with developmental disabilities pro-	90	95	98	95	97	95
vided community living services who remain at the same						
level of independence after receiving support services						
Service Quality:						
Percentage of customers/families who are satisfied with	NA	94	74	75	95	80
the services they receive from the provider ^b						
Efficiency:						
Average annual cost per customer (\$)	3,272	3,130	2,744	2,853	2,820	2,906
Workload/Outputs:						
Number of customers receiving services	1,528	1,757	2,232	2,308	2,337	2,328
Number of customers receiving supported employment	620	584	592	650	605	650
Number of customers receiving day services	427	454	452	500	503	500
Number of customers receiving Family Support Services/	189	202	. 348	258	334	258
Individual Support Services						
Number of customers receiving Community Service	153	156	199	200	227	200
Living Arrangement services ^c			1			
Number of customers receiving residential services	502	584	641	700	668	720
Inputs:			·		·	
Expenditures (\$000)	5,000	5,500	6,125	6,591	6,591	6,766
Workyears	0.9	0.9	0.9	1.0	1.0	1.0

Notes:

EXPLANATION:

Group Residential and Vocational Services provides assistance to people with developmental disabilities who need community services. The County implemented this program in 1974 to encourage providers to deliver services in the County. Services provided include employment, day habilitation, vocational training, day programs, individual and family support services, community supported living arrangements, and residential placements. Recipients of these services range in age from students graduating from Montgomery County Public Schools to senior citizens. The population served includes some of the most vulnerable citizens in the County - people who require supervision and supports to be healthy, safe, and successful.

In FY04, supports allowed 97% of those served to remain at the same level of independence in the community. Based on the vendor administered customer satisfaction survey, 95% of customers were satisfied with the services they received.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Department of Health and Mental Hygiene, Developmental Disabilities Administration, Montgomery County Public Schools, Housing Opportunities Commission, Montgomery Community College, Commission on People with Disabilities, Collaboration Council, Division of Rehabilitation Services, Respite Services of Montgomery County, The ARC of Frederick County Service Coordination, Community Partnership, various non-profit organizations, various vendors/contractors.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 10.22.18, 10.22.07, 10.22.08.

^aProviders receiving the Developmental Disabilities Supplement provide services such as day programs, supported employment, individual support services, family support services, Community Service Living Arrangement, and residential services.

^bFY02 satisfaction data was self-reported by vendors. For increased validity, FY03 data were collected by the Department independently of the vendor. FY04 satisfaction data were again self-reported by vendors, and in FY05 vendors will continue to collect this data.

^cThe Community Service Living Arrangement is a State program (which Montgomery County supplements) that allows developmentally disabled individuals who own or rent their home (or their representatives) to select a provider of the residential supervision that the developmentally disabled person needs to remain independent in the community. State and County funds are used to pay for the staff who provide this service.

Aging and Disability Services

PROGRAM:

PROGRAM ELEMENT:

Information and Assistance

Information Line

PROGRAM MISSION:

To assist seniors and adults with disabilities in maintaining independence by linking them with needed services

COMMUNITY OUTCOMES SUPPORTED:

• Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results: Percentage of individuals who receive the information and referrals required to meet their needs	89	92	^b NA	90	80	90
Service Quality:						
Percentage of customers satisfied with service	89	89	94	94	⁴NA	90
Percentage of calls returned within 2 business	91	92	94	95	92	95
days Efficiency:						
Average cost per call (\$)	21.86	20.72	21.34	21.02	19.75	°25.04
Workload/Outputs:						
Number of telephone calls received ^a	23,011	25,920	28,214	26,500	29,319	27,000
Inputs:						
Expenditures (\$000)	503	537	602	557	579	°676
Workyears	8.8	8.8	8.8	8.8	8.6	^c 8.6

Notes:

EXPLANATION:

The Information and Assistance Unit, initiated in FY98 from a consolidation of County departments, provides a one-stop information and referral service for seniors and persons with disabilities, including a modified case management component. Studies indicate that approximately 15% of the elderly/disabled population need some type of service in order to manage their daily activities. Often they are uncertain about the type of service they need and how to access the myriad of private, non-profit, and government services.

The Information and Assistance Unit serves as a primary point of entry where consumers can have an assessment by phone to determine their needs and can be provided with most, if not all, of the information to meet their needs. For those callers who need further assistance, the intake for follow-up case management services is completed by phone. The provision of information and referral services, combined with telephone assessment and the available progression to a full psycho/social/nursing assessment, simplifies the process for customers.

In FY04, the percentage of individuals who received the information and referrals required to meet their needs dropped by 12% vs. FY02 (the last time actual data were available). Program staff are investigating the causes for this result and plan to conduct another survey in an effort to obtain more accurate results. The next survey will probably be by phone and tabulated by hand. This will give program staff an opportunity to talk with people directly about their feedback. Since FY04 involved a cross sectional survey with a low response rate, it is unknown if this result reflected an actual decline in program performance or an artifact of the sampling methodology. If it is due to an actual decline in program satisfaction, steps will be taken to address the issue based upon the feedback collected. Some respondents mentioned the long wait for the phone lines to be answered. In fact, total initial calls were 2,819 over the budgeted FY04 level, and there was also a change to the phone system: all calls now go into a menu system for persons with limited English proficiency, which causes a delay in how long persons have to wait for the call to be answered by an agent. It is also possible that when people received mailed surveys, they did not know which program they were responding to, and therefore gave inaccurate results (some of the comments noted on the survey seemed to be intended for other programs to which they had been referred).

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Adult day care centers, Community Psychiatric Clinic, faith community, Maryland Department of Human Resources and Department on Aging, Developmental Disabilities Administration, home care agencies, HELP/FISH groups, Housing Opportunities Commission, Independence NOW, Jewish Council for the Aging, Jewish Social Services Agency, Metro, Mental Health Association, non-profit organizations.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 07.06.14.04, COMAR 07.06.13.02, Senior Information and Assistance Program Policy and Procedure Manual, Older Americans Act 1965 Guidelines, Annotated Code of Maryland 70B546.

^aA phone call involves listening to customer concerns, determining customer needs, and providing information to meet those needs. It sometimes requires follow-up calls and/or collateral contacts with other community resources.

^bClient survey information using the standardized instrument was irretrievable due to a software problem.

^cThe FY05 expenditure and workyear changes reflect program realignment/reorganization.

^dCustomer satisfaction data are not available due to malfunction of the software application used to tabulate results. Since this is the second year of problems with a malfunction in the software application, an alternative strategy will be employed in FY05 to ensure reliable collection of the data: data will be tabulated by hand until the software problem can be resolved.

PROGRAM:

PROGRAM ELEMENT:

Information and Assistance

Senior Information and Assistance Program^a

PROGRAM MISSION:

To provide a single point of entry into the service system for seniors, and to promote awareness of services for the elderly through outreach and public education

COMMUNITY OUTCOMES SUPPORTED:

• Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of individuals who reported that they received the information, referrals, and/or assistance required to make informed choices about services and benefits	NA	92	85	90	80	90
Service Quality:						
Percentage of customers satisfied with service	NA	89	94	94	73	94
Efficiency:						
Average cost per client served (\$)	156	144	187	178	174	189
Workload/Outputs:						
Number of customers served	1,864	2,384	2,877	3,000	3,293	3,295
Inputs:						
Expenditures (\$000)	291	344	^b 539	533	574	°624
Workyears	5.2	5.3	^b 8.2	8.3	7.9	°7.9
Notes						

Notes:

EXPLANATION:

The Senior Information and Assistance program provides a single point of entry into the senior system for older residents, their families and care givers. Through this program, seniors receive information to make informed choices about services to seniors, referrals to appropriate agencies, assistance in obtaining services and benefits, and follow-up. The program promotes awareness of services for the elderly through outreach and public education. These measures include customers served in case coordination, at senior sites, and those who receive simple assistance.

The decline in the percentage of individuals who reported that they received the information, referrals, and/or assistance required to make informed choices about services and benefits (which is mirrored by a decline in customer satisfaction) is a concern. Since this data was collected by a cross sectional survey with a low response rate, it is unknown if these results were due to an actual decline in program performance or were an artifact of the sampling methodology. Program staff are investigating further to determine the reason. It is possible that the increase in calls increased the workload to the extent that service declined. The first step will be to repeat the survey via phone. A follow-up survey by phone will also allow staff to talk with customers to ensure that they are responding for the appropriate program, since the decline may actually result from persons who responded based on multiple programs that served them and not just Information and Assistance.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Adult day care centers and mental health services; the faith community; Maryland Department of Human Resources; Maryland Department on Aging; Developmental Disabilities Administration; home care agencies; community groups serving the elderly; Housing Opportunities Commission; Independence Now; Jewish Council for the Aging; Jewish Social Services Agency; non-profit organizations.

MAJOR RELATED PLANS AND GUIDELINES: Annotated Code of Maryland, Articles 70B, 4E, 4F, and 4G; Older Americans Act of 1965; Area Plan 2004, Senior Information and Assistance Program Manual.

^aThis program element covers public education and community outreach (including, but not limited to, senior centers, home visits, case management, and service coordination).

^bThe staff complement and expenditure increases in FY03 reflect the transfer of one position from Continuing Social Services to Adults and the addition of two new positions to provide outreach services to the Asian and Hispanic communities.

^cThe FY05 workyear and expenditure changes reflect program realignment/reorganization.

PROGRAM:

PROGRAM ELEMENT:

In-Home Aide Services

PROGRAM MISSION:

To provide home-based support services, including personal care and/or chore services, to eligible frail seniors and people with disabilities who, with this assistance, are capable of remaining in their own homes and in the community

COMMUNITY OUTCOMES SUPPORTED:

· Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of customers without unmet personal	NA	NA	NA	90	92	90
care needs ^a						
Service Quality:						
Average satisfaction rating by customers using	NA	NA	NA	80	81	80
standardized customer feedback tool ^a						
Efficiency:						
Average cost per customer served (\$)	7,274	6,573	6,941	7,082	7,734	^b 9,269
Workload/Outputs:			-			
Number of customers served	537	606	575	588	519	^b 457
Number of service hours provided	184,094	194,066	185,912	190,137	180,720	^b 159,130
Inputs:						
Expenditures (\$000)	3,906	3,983	3,991	4,164	4,014	^c 4,236
Workyears	17.8	18.4	18.4	18.5	18.5	_
NOTES						

NOTES:

^cThe FY05 approved budget includes increased funds and the transfer of 1 vacant Social Worker III position to Social Services To Adults.

EXPLANATION:

The Home Care Services Program provides personal care and chore services. Personal care can involve bathing, feeding, grooming, and assistance with ambulation. Chore services entail cleaning, planning and preparing meals, and providing transportation for grocery shopping or medical appointments.

In FY04, the reduced number of customers served is the result of a frailer and more disabled population that required more time each week per customer. A County trend, consistent with national patterns, is that: (a) the overall pool of disabled elders continues to expand due to demographic changes, while (b) funding has remained static or has not risen to meet the increased need. Consequently, the population served has begun to reflect those who are more severely disabled. This leads to higher per person costs to provide services necessary to help the individual to remain in the community. The net result is fewer people served and a higher unit cost.

The average satisfaction rating by customers was obtained using the Home Care Satisfaction Measure (HCSM) widely used as part of the national Administration on Aging-funded Performance Outcome Measure Project. The national average for the HCSM satisfaction rating cited in published literature is 80. FY04 satisfaction results for the County (81) were comparable to the national average.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Maryland Department of Human Resources; Maryland Office on Aging; Maryland Department of Health and Mental Hygiene (Medical Assistance Personal Care Program); Housing Opportunities Commission; Montgomery County Fire and Rescue Service; Police Department; Montgomery County Commission on Aging; Montgomery County Commission on People with Disabilities; private, public, and nonprofit home health aide contract agencies.

MAJOR RELATED PLANS AND GUIDELINES: COMAR Title 07, Subtitle 06, Chapter 12.

^aThe outcome measures were revised in FY04 in order to use nationally validated tools.

^bIn FY05, the cost per customer is projected to be significantly higher as a result of a 20% increase in the contracted hourly rate. (The contract that recently expired was negotiated five years ago.) With the higher costs, fewer hours can be purchased, so fewer customers will be served.

PROGRAM:

PROGRAM ELEMENT:

Ombudsman Services

PROGRAM MISSION:

To improve the quality of life for all residents living in licensed long-term care facilities by identifying, investigating, and resolving complaints made on behalf of the residents

COMMUNITY OUTCOMES SUPPORTED:

• Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL ^d	FY05 APPROVED
Outcomes/Results:						
Percentage of all complaints resolved	86	90	86	90	TBD	90
Percentage of serious complaints resolved	84	90	86	90	TBD	90
Service Quality:						
Average number of days to respond to a	NA	3.6	2.0	2.0	1.5	1.5
complaint	_					
Efficiency:						
Cost per complaint received ^b (\$)	337	386	591	682	TBD	654
Number of volunteers providing service at least	55	59	65	65	69	70
4 hours per week						
Workload/Output:						
Number of complaints received ^a	701	866	856	900	TBD	900
Number of cases ^a	561	660	635	700	TBD	700
Inputs:		<u> </u>				
Expenditures ^b (\$000)	236	334	506	614	614	^c 589
Workyears	2.5	3.5	5.5	5.5	4.5	^c 4.5
Notes						

Notes:

EXPLANATION:

The Ombudsman program is Federally mandated under the Older Americans Act. The ombudsmen provide assistance to families and residents of licensed long-term care facilities and empower residents and families to resolve their complaints. The problems confronting long-term care facilities include shortages of staff, lack of training and supervision for the staff, and the tremendous turnover that occurs in all levels of staffing. Volunteers play a major role in working with facilities and families to get problems resolved. The volunteers must have the ability to communicate well, have a strong knowledge of the regulations, and be able to develop cooperative partnerships in resolving many complaints. Currently, the program is responsible for 35 nursing homes and over 130 licensed assisted living facilities for a total population of over 7,000 people. Volunteers in this program have been authorized to perform complaint investigation and resolution.

The Ombudsmen's goals for the long-term care facilities will be to increase facility training on resident rights and elder abuse, and to increase the development of effective family councils. These goals are designed to reduce complaints to the ombudsman office and to have families and facilities prevent and solve their own problems.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Licensing and Regulatory Services, Police Department, all programs in Aging and Disability Services, Maryland Office of Health Care Quality, Maryland Department of Aging.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 10.07.14, 10.07.09, 10.07.02, Omnibus Reconciliation Act of 1987 Part 483; Older American Act Public Law 102-375, Chapter 2; Title 32 Maryland Department of Aging, Subtitle 03, Chapter 02.

^aAn individual case can have multiple complaints associated with it, each of which is processed separately.

^bThe FY02 - FY04 figures have been adjusted to reflect the inclusion of additional State funds.

^cReflects reductions in the Senior Ombudsman grant award.

^dThe State converted to a new data tracking system, but Ombudsman Services is currently unable to extract outcome information from that system. Program staff are working with the State to resolve the problem.

Aging and Disability Services

PROGRAM ELEMENT:

Persons with Disabilities Outreach Services

Disability Services - Resource Coordination

PROGRAM MISSION:

PROGRAM:

To provide supportive services to individuals with developmental disabilities who are living in the community, and to their families

COMMUNITY OUTCOMES SUPPORTED:

- · Children and vulnerable adults who are safe
- Individuals and families achieving their maximum level of self-sufficiency

FY01	FY02	FY03	FY04	FY04	FY05
ACTUAL	ACTUAL	ACTUAL	BUDGET	ACTUAL	APPROVED
			-		
NA	97	92	93	93	94
NA	^b 79	70	75	95	75
NA	94	93	90	93	90
94	91	94	83	85	85
NA	^b 94	83	85	85	86
75	93	94	90	91	91
1,058	1,022	1,016	1,023	1,107	1,066
2,706	3,165	3,418	3,482	3,216	3,374
					· · · · · · · · · · · · · · · · · · ·
2,863	3,600	3,473	3,561	3,561	3,595
8.8	12.6	12.6	12.6	12.6	13.5
	NA NA NA 94 NA 75 1,058 2,706 2,863	NA 97 NA 94 94 94 95 NA 994 96 NA 994 97 NA 994 995 NA 994 NA 995 NA 994 NA 994 NA 995	ACTUAL ACTUAL ACTUAL NA 97 92 NA b79 70 NA 94 93 94 91 94 NA b94 83 75 93 94 1,058 1,022 1,016 2,706 3,165 3,418 2,863 3,600 3,473	ACTUAL ACTUAL ACTUAL BUDGET NA 97 92 93 NA b79 70 75 NA 94 93 90 94 91 94 83 NA b94 83 85 75 93 94 90 1,058 1,022 1,016 1,023 2,706 3,165 3,418 3,482 2,863 3,600 3,473 3,561	ACTUAL ACTUAL ACTUAL BUDGET ACTUAL NA 97 92 93 93 NA b79 70 75 95 NA 94 93 90 93 94 91 94 83 85 75 93 94 90 91 1,058 1,022 1,016 1,023 1,107 2,706 3,165 3,418 3,482 3,216 2,863 3,600 3,473 3,561 3,561

Notes:

EXPLANATION:

Supportive Services focus on matching the customer's needs and preferences to community resources so the customer can remain in his or her home. Supportive services can include after-school care, respite care, accessing medical and adaptive equipment, renovations, transportation, specialized therapeutic interventions, an aide for attending educational classes, camps, behavioral consultation and supports, housekeeping, teaching the activities of daily living, estate planning, and referral information.

FY04 was the sixth and final year of the Governor's Waiting List Initiative. During the first five years, the State approved 8,906 new services statewide for individuals who had applied for services prior to January 1, 1998. During FY04, 688 new services were approved. Since the initiative ended, the numbers have decreased. In addition, some cases have been transferred to the Autism Waiver that began in 2003.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Department of Health and Mental Hygiene, Developmental Disabilities Administration, Montgomery County Public Schools, Montgomery County Infants and Toddlers Program, Division of Rehabilitation Services, Respite Services of Montgomery County, The ARC of Frederick County Service Coordination, Jubilee Association, Lt. Joseph P. Kennedy Institute, Montgomery County Department of Recreation, Community Partnership, various non-profit organizations, various vendors/contractors.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 10.22.06.

^aRegulations require a 30 day turnaround, but eligibility determination may take longer than 30 days due to circumstances beyond the control of program staff such as hospitalization or illness.

^bFY02 results are based on a small, non-representative sample.

PROGRAM:
Respite Care
PROGRAM ELEMENT:

PROGRAM MISSION:

To sustain disabled residents in the community by providing caregivers of individuals with developmental and functional disabilities temporary relief from caregiving

COMMUNITY OUTCOMES SUPPORTED:

- · Children and adults who are physically and mentally healthy
- Children and vulnerable adults who are safe
- · Individuals and families achieving their maximum possible level of self-sufficiency

	FY01	FY02	FY03	FY04	FY04	FY05
PROGRAM MEASURES ^a	ACTUAL	ACTUAL	ACTUAL	BUDGET	ACTUAL	APPROVED
Outcomes/Results:						
Percentage of families that report a reduction in stress/care-	NA	NA	89	85	92	90
giver burden as a result of receiving respite services						
Percentage of customers with disabilities receiving respite	NA	NA	98	95	91	95
services that remain in the community						
Service Quality:						
Percentage of families who report they are satisfied with respite	NA	NA	90	85	93	90
services						
Percentage of families registered for respite services that	NA	NA	85	82	85	80
actually use respite care during the fiscal year						
Efficiency:						
Average annual cost per family served (\$)	NA	NA	665	736	667	782
Workload/Outputs:						
Number of customers receiving service	NA	NA	1,101	1,200	1,277	1,300
Total hours of Level I ^b respite care provided	NA	NA	32,056	40,338	44,648	45,500
Total hours of Level II ^b respite care provided	NA	NA	16,028	25,330	25,850	30,250
Inputs:						
Expenditures (\$000) ^c	556	735	732	883	852	1,016

Notes:

EXPLANATION:

Respite care provides short-term relief and support to families that provide on-going care to frail elderly persons, children, and adults with developmental disabilities, and/or children with severe medical or behavioral needs. Respite care is provided on a short-term periodic basis to give the family a break from continuous caregiving. An important potential benefit of providing respite care is that such care can help prevent a caregiver from having to prematurely institutionalize the person being cared for.

Program staff try to allocate the limited respite care resources to maximize the number of families that are provided some respite, even though the resources may not be adequate to provide caregivers with all of the respite they would like (or to which they are - in principle - entitled). The maximum amount of respite care that can be provided over the period of a year is 164 hours per person cared for. Montgomery County recognizes the need caregivers have for respite, and has developed a respite consortium of over 30 agencies throughout the County. Respite Care of Montgomery County connects families to agencies and/or independent respite care providers that can meet the specific needs of family members.

The Respite Care Program has received an increasing number of requests for service due to outreach and public education efforts. In FY04, 1,277 customers received respite care services. Of these, 91% were able to remain in the community. Caregiver burden/stress was reduced for 92% of the families served in FY04. The annual cost for these services was only \$667 per family.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: ARC of Montgomery County, Maryland Department of Human Resources.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 07.06.11.

^aIncludes only contracts to providers of respite care services. The small amount of staff time that is needed to administer those contracts is not included. FY03 was the first year that vendors were required to report program measures.

^bLevel I respite care involves personal or companion care; Level II care involves skilled nursing care.

[°]FY04 includes a reduction of \$56,000 in State funding. In FY05, the County Council approved an additional \$115,000 in funding.

Aging and Disability Services

Senior Community Services

PROGRAM ELEMENT:
Autism Medicaid Waiver

PROGRAM MISSION:

PROGRAM:

To support children who qualify for an institutional level of care but can be served in the community with support services

COMMUNITY OUTCOMES SUPPORTED:

- Individuals and families achieving their maximum possible level of self-sufficiency
- · Children and vulnerable adults who are safe

PROGRAM MEASURES ^a	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:						
Percentage of homes receiving environmental adaptations	NA	NA	NA	TBD	75	80
that have no reported safety accidents within the fiscal year						
Percentage of children receiving Individual Intensive Support	NA	NA	NA	TBD	80	85
Services that exhibit higher levels of functioning						
State and Federal funds provided to County residents for	NA	NA	NA	TBD	сТВD	TBD
services ^b						
Service Quality:						
Percentage of customers satisfied with the program	NA	NA	NA	TBD	88	90
Percentage of monthly visits that occur on time	NA	NA	NA	TBD	95	90
Percentage of re-certifications that are completed on time	NA	NA	NA	TBD	85	90
Efficiency:						
Average cost per customer served through waiver (\$)	NA	NA	NA	TBD	1,625	2,933
Workload/Outputs:						
Number of new customers approved	NA	NA	NA	TBD	21	50
Number of customers receiving case management	NA	NA	NA	TBD	160	225
Number of new customer resources (i.e. providers)	NA	NA	NA	TBD	0	3
developed						
Inputs:						
Expenditures (\$000)	NA	NA	NA	484	^d 260	660
Workyears	NA	NA	NA	8.0	8.0	8.0

Notes:

EXPLANATION:

The Autism Waiver is a Medicaid Waiver program that provides support for children with Autism Spectrum Disorder and their families. The Autism Waiver became a formal budgetary program in FY04. A number of services are available to families, including day and residential habilitation, respite care, supported employment, environmental accessibility adaptations, and family training.

Three forms of day habilitation are offered: regular day habilitation, intensive individual support services, and therapeutic integration services (after school/extended day program). Regular day habilitation services help children to develop and retain their capacity for independence, self-care, and social functioning. Intensive individual support services provide intensive, one-on-one interventions. Therapeutic integration services are needed for children and adolescents who have problems with the development of socialization skills, enhancement of self-esteem, and behavior management.

Residential habilitation involves community-based, intensive residential placements for those waiver participants who cannot live at home at the present time because they require a highly supervised and supportive environment. Environmental accessibility adaptations are physical adaptations to a home, required by the individual's plan of care, which are necessary to ensure the health, welfare, and safety of the individual or which enable the individual to function with greater independence in the home. Examples include lead abatement, security systems, locks, and security fences to protect children who might wander.

The first year of data collection reveals successes for the Autism Waiver Program. Seventy-five percent of homes that received environmental adaptations had no reported safety accidents. Additionally, 80% of children receiving Individual Intensive Support Services exhibited higher levels of functioning.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Montgomery County Public Schools, Maryland Department of Health and Mental Hygiene, Maryland State Department of Education.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 10.09.56.

^aThis became a formal budgetary program in FY04.

^bData collection on the monetary benefits paid to County residents will begin in FY04. Benefits are paid directly to the family and do not pass through the County's financial system.

^cData for FY04 are not yet available from the Montgomery County Public Schools.

^dA delay in client referrals from the Montgomery County Public Schools resulted in fewer clients served than expected and consequently a delay in filling staff positions. This, in turn, reduced actual expenditures.

PROGRAM:

PROGRAM ELEMENT:

Senior Community Services

Medicaid Waiver for Older Adults

PROGRAM MISSION:

To help ensure the health and safety of vulnerable residents and prevent unnecessary institutionalization by maintaining individuals in the community

COMMUNITY OUTCOMES SUPPORTED:

- · Children and adults who are physically and mentally healthy
- · Children and vulnerable adults who are safe
- Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:			· · · · · · · · · · · · · · · · ·	<u> </u>		
Percentage of customers for whom nursing home placement is prevented or delayed	NA	NA	77	70	84	80
by 6 months or more Amount of Federal and State funds provided	NA	3,045	8,180	13,667	12,357	11,550
to County residents for services (\$000)	IVA	ن,∪+ن	0,100	13,007	12,001	11,550
Service Quality:						
Percentage of nursing assessments completed within 10 days	NA	NA	85	95	84	90
Percentage of customers reporting satisfaction with the program	NA	NA	95	95	98	95
Efficiency:			7.46.10			
Average cost per customer (\$)	NA	NA	1,580	^d 1,791	^d 1,489	2,587
Workload/Outputs:			,			
Number of new customers approved for waiver services	NA	126	209	^a 40	61	80
Number of nursing assessments performed	NA	404	678	^a 366	454	364
Inputs:						
Expenditures (\$000)°	NA	NA	1,267	265	265	934
Workyears ^b	NA	NA	13.8	3.0	3.0	12.8
Bi-i						

Notes:

EXPLANATION:

The goal of the Medical Assistance Waiver is to enable older adults to remain in a community setting even though their frailty or disability would warrant placement in a long-term care facility. The waiver (which is permanent, once granted) allows services that are typically covered by Medicaid only in a long-term care facility to be provided to eligible persons in their own homes or in assisted living facilities. The State pays for covered services to enable eligible residents to stay in the community.

In FY04, 61 new customers were approved for services. The percentage of customers who delayed nursing home placement by at least six months increased from 77% in FY03 to 84% in FY04. Additionally, 98% of customers reported satisfaction with the services received.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Maryland Department of Health and Mental Hygiene, Maryland Department of Aging, Delmarva.

MAJOR RELATED PLANS AND GUIDELINES: COMAR 10.09.54.

^aThe results for new customers approved and nursing assessments performed were expected to decline due to a reduction in the State cap on the number of clients that could be served by the program.

^bDuring its startup phase, this program relied heavily on staff from other Aging and Disabilities programs. In FY03, the Department reassigned 11.8 workyears to the Waiver. These were reported as Actuals that year. In FY04, the Department reassigned 9.6 workyears. However, these were not reported as Actuals to avoid double counting the positions, which were budgeted in other Department of Health and Human Services programs. (In FY04, a total of 12.6 workyears was actually expended on the Waiver.) The FY05 approved workyears reflect the consolidation of the program.

^cThe reassignment of staff described in footnote "b" is also reflected in the funds budgeted and expended. In FY03, although \$157,000 was budgeted, \$1,267,000 was actually expended. The difference was caused by the transfer of workyears described above. In FY04, the value of the reassigned workyears came to \$569,000. These expenditures are not included in the FY04 Actual to avoid double counting the expenditures, which were still budgeted in other units of the Department. (Total actual FY04 expenditures on the Waiver program came to \$834,000.) The FY05 approved expenditures reflect the consolidation of the program.

^dBased on the total cost of the program, including the cost of temporarily reassigned staff that were budgeted elsewhere (see footnote "c").

PROGRAM:

PROGRAM ELEMENT:

Senior Community Services

Senior Community Program Contracts

PROGRAM MISSION:

To provide a broad array of community services for frail seniors and individuals with disabilities to help them remain in their own homes and in the community

COMMUNITY OUTCOMES SUPPORTED:

- · Children and vulnerable adults who are safe
- Individuals and families achieving their maximum level of self-sufficiency

PROGRAM MEASURES	FY01	FY02	FY03	FY04	FY04	FY05
	ACTUAL	ACTUAL	ACTUAL	BUDGET	ACTUAL	APPROVED
Outcomes/Results:						
Percentage of contracted programs with	NA	NA	27	36	36	100
outcome measures in place						
Percentage of contracted programs that exhibit	NA	NA	NA	NA	NA	TBD
improved results ^a						
Service Quality:						
Percentage of contracted programs that	NA	NA	NA	NA	NA	TBD
provide good or excellent service quality ^b						
Efficiency:						
Average administration cost per contract (\$)	NA	NA	4,253	6,009	6,010	6,470
Percentage of budget devoted to administering	NA	NA	3.0	3.6	3.8	3.6
contracts						
Workload/Outputs:						
Number of contracted programs provided	NA	NA	4	2	5	5
assistance with developing or analyzing						
outcome measures						
Total number of contracts administered	NA	NA	15	11	11	10
Inputs:						
Total expenditures (\$000)	2,233	2,631	2,143	1,845	1,763	1,820
Contract adminstration expenditures (\$000)	NA	NA	63.8	66.1	66.1	64.7
Workyears	4.5	9.5	8.7	7.3	7.3	6.3

Notes:

EXPLANATION:

Senior Community Services provides, thorugh contracts, a variety of services designed to keep seniors independent and in the community. These contracts include programs for transportation to senior centers and grocery stores, legal services, representative payee services (trained volunteers who assist at-risk elderly County residents with paying bills), health insurance counseling, visitor services (trained volunteers who visit homebound or nursing home residents), grocery shopping, subsidized employment, and socialization for seniors with visual impairments. Many of the services are provided via contracts with private vendors.

This program measures page was first published in FY04. While vendors have been providing measures of their programs, the Department has just begun requiring summary measures for both results and service quality for the purposes of this display. The Department expects to report outcomes for 100% of the contracts by the end of FY05.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: The Senior Connection of Montgomery County, Associated Catholic Charities of Montgomery County, First Transit Inc., Jewish Council for Aging, Jewish Community Center, Mental Health Association of Montgomery County, University of Maryland Cooperative Extension Service, American Red Cross, Legal Aide Bureau, Montgomery County Department of Public Works and Transportation.

MAJOR RELATED PLANS AND GUIDELINES: Federal Older Americans Act, Area Plan on Aging.

^aData collection to begin in FY05.

^bService quality will be assessed on an individualized basis for each contracted program beginning in FY05.

PROGRAM:

Senior Food Program

PROGRAM ELEMENT:

Senior Nutrition Program

PROGRAM MISSION:

To maintain and/or improve the nutritional health of seniors

COMMUNITY OUTCOMES SUPPORTED:

- Children and adults who are physically and mentally healthy
- Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY04 ACTUAL	FY05 APPROVED
Outcomes/Results:	AOTOAL	AUTUAL	AOTOAL	DODGET	AOTOAL	AITHOVED
Percentage of customers who report an increase in social	NA	65	64	65	°ТВD	65
contacts						
Percentage of customers who report an improvement in diet	NA	49	45	50	°ТВD	50
Service Quality:						
Percentage of customers reporting satisfaction with meals	NA	81	86	80	°ТВD	80
Percentage of customers reporting satisfaction with the	NA	90	91	90	°ТВD	90
social environment at nutrition sites						
Percentage of customers reporting satisfaction with	NA	86	74	85	°TBD	80
activities offered at nutrition sites						
Percentage of nutrition sites that provide transportation	58	58	54	54	°TBD	55
assistance						
Efficiency:						
Average cost per congregate meal (\$)	4.70	4.87	4.86	4.72	4.59	4.75
Average cost per home-delivered meal (\$)	4.87	6.06	5.81	5.63	5.30	5.65
Workload/Outputs:						
Number of unduplicated customers served	3,670	4,430	4,517	4,650	^c 4,550	4,600
Number of congregate meals served	178,271	195,531	196,833	201,700	°207,400	200,000
Number of home-delivered meals served	66,283	59,749	57,622	63,100	°67,000	63,000
Number of nutrition education programs	180	297	307	190	^c 267	190
Number of individual nutritional risk surveys ^a conducted	1,500	598	914	1,000	°450	900
Inputs:						
Expenditures (\$000) ^b	1,212	1,314	1,291	1,308	1,308	1,308
Workyears	3.0	3.0	3.0	3.0	3.0	3.0

Notes:

EXPLANATION:

The goal of the Older Americans Act is to help seniors remain independent, stay active in their homes and communities, and avoid premature institutionalization. Nutrition services help seniors remain healthy by serving nutritious meals while also providing opportunities for socialization, access to information, and other supportive services.

Poor nutrition diminishes resistance to disease and promotes nutrition-related chronic diseases. Studies have indicated that congregate meal delivery, by reducing social isolation, improves nutrition, enhances quality of life, and reduces health expenditures for the elderly and the community.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Montgomery County Public Schools, City of Gaithersburg, Montgomery County Department of Recreation, Maryland Department of Aging, Housing Opportunities Commission, Rockville Senior Center, Chinese Cultural and Community Service Center, Jewish Community Center of Greater Washington, Korean American Senior Citizens Association of Maryland, Korean Community Service Center, Vietnamese Senior Association of Maryland, Shelter Properties LLC, Gaithersburg Meals on Wheels, Jewish Social Services Agency Meals on Wheels, Meals on Wheels of Central Maryland.

MAJOR RELATED PLANS AND GUIDELINES: Older Americans Act, COMAR 10.15.03.

^aNew clients at congregate meals are given a National Nutritional Risk Assessment survey. Those indicating high nutritional risk are offered nutrition counseling.

^bExpenditures listed are greater than the published budget because revenues collected by the program do not appear in the County's published budget. The Senior Food Program is funded jointly by Title III of the Federal Older Americans Act; U.S. Department of Agriculture, State, and County funds; and voluntary participant donations. (The County provides a 10 percent match to Federal funds.)

^cThe Senior Nutrition Program is funded primarily by Federal Title III Older Americans Act funds and consequently operates on the federal fiscal year cycle. Outputs are estimated based on the first three quarters of the federal fiscal year.